

Message Text

PAGE 01 NATO 00549 010412Z

63

ACTION EUR-12

INFO OCT-01 ISO-00 CIAE-00 PM-03 INR-07 L-02 ACDA-05

NSAE-00 PA-01 RSC-01 PRS-01 SP-02 USIA-06 TRSE-00

SAJ-01 SS-15 NSC-05 OMB-01 H-01 SAB-01 IO-10 EB-07

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R 311950Z JAN 75

FM USMISSION NATO

TO SECSTATE WASHDC 9868

SECDEF WASHDC

INFO ALL NATO CAPITALS 4942

USNMR SHAPE

USCINCEUR

USLOSACLANT

CINCLANT

CINCUSAFE

USDELMB BRUSSELS

S E C R E T USNATO 0549

E.O. 11652: GDS

TAGS: MARR, MCAP, US, NATO

SUBJ: CIVIL EMERGENCY PLANNING AND NATO AIRLIFT PLANNING

REF: A. A-9453, DEC 30, 1974

B. STATE 7283

C. USNATO 195

D. STATE 14590

SUMMARY:

TO ASSIST US EFFORT TO DEVELOP A MORE RESPONSIVE AND FLEXIBLE
MECHANISM FOR ORGANIZING AND COORDINATING ALLIANCE RESOURCES,
US INTENDS TO ENLIST ASSISTANCE OF EMBASSIES IN ALLIED CAPITALS
TO A GREATER EXTENT IN ENCOURAGING MORE EFFECTIVE CEP ACTIVITIES
WITHIN AND AMONG NATO NATIONS.

END SUMMARY

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PAGE 02 NATO 00549 010412Z

1. MISSION REQUESTS THAT EMBASSIES IN NATO CAPITALS REVIEW AIRGRAM
CAREFULLY, ALONG WITH REF D, SO THAT THEY MAY HELP IN US EFFORT
TO VITALIZE CEP AND MAKE IT A SIGNIFICANT, MODERN, EFFECTIVE
MECHANISM IN SUPPORTING NATO'S MILITARY CONVENTIONAL CAPABILITY.

IN BECOMING BETTER ACQUAINTED WITH CEP AS AN ARM OF NATO AND WITH CEP ACTIVITIES IN HOST COUNTRIES, MISSION SUGGESTS THAT EACH EMBASSY IN NATOMEMBER COUNTRY DESIGNATE OFFICER TO BE PRIMARILY RESPONSIBLE FOR IDENTIFYING AND ESTABLISHING CONTACT WITH HOST

COUNTRY CEP OFFICIALS, FOR REQUIRED QUARTERLY REPORTING (REF A), AND FOR ACTION TO BUILD SUPPORT FOR US POSITION ON VARIOUS ASPECTS OF CEP PLANNING. USNATO WOULD APPRECIATE KNOWING THE NAMES AND TITLES OF DIPLOMATIC OFFICERS DESIGNATED, SO THAT MISSION'S ECONOMIC ADVISOR AND CEP OFFICER DCAN ASSIST AS ANY QUESTIONS OR PROBLEMS ARISE. USNATO IS PREPARED TO HAVE MISSION OFFICERS VISIT EMBASSIES IN ALLIED CAPITALS TO CONSULT WITH DESIGNATED OFFICERS IF EMBASSIES BELIEVE THEY NEED ADDITIONAL GUIDANCE.

2. A HIGH PRIORITY US INITIATIVE IN THE CEP FIELD AT PRESENT IS TO STIMULATE OUR NATO ALLIES TO DEVELOP PLANS TO UTILIZE CIVIL AVIATION FACILITIES AND EQUIPMENT TO AUGMENT MILITARY RESOURCES IN THE EVENT OF WAR OR EMERGENCY. WHILE OUR INITIAL EFFORT IN A STEP-BY-STEP APPROACH WILL BE TO ENCOURAGE OUR ALLIES TO MAKE IMPROVEMENTS IN EUROPEAN AIRPORT RECEPTION FACILITIES, OUR ULTIMATE GOAL IS TO ACHIEVE A NATO AGREED AND ORGANIZED PROGRAM WHEREBY CIVIL AIRCRAFT OF OUR ALLIES WILL BE EARMARKED FOR INTRA-THEATRE MILITARY AIRLIFT IN SUPPORT OF NATO OPERATIONS IF REQUIRED. IN THE EIGHT FIELDS OF CIVIL EMERGENCY PLANNING FOR WHICH THERE ARE ESTABLISHED NATO COMMITTEES, THE ALLIES HAVE AGREED TO WARTIME POOLING OF RESOURCES ONLY IN THE CASE OF OCEAN SHIPPING. US GOAL IS TO ACHIEVE A SIMILAR DEGREE OF AGREEMENT, PLANNING, AND COOPERATION FOR ALLIES TO USE CIVIL AIR RESOURCES TO SUPPORT NATO MILITARY PLANS AS WELL AS TO MEET NON-MILITARY EMERGENCY REQUIREMENTS OF ALLIANCE MEMBERS. US BELIEVES THAT ONLY SUCH AGREEMENT AND ORGANIZATION WILL PERMIT UTILIZATION OF VAST ALLIANCE MEMBERS. US BELIEVES THAT ONLY SUCH AGREEMENT AND ORGANIZATION WILL PERMIT UTILIZATION OF VAST ALLIANCE CIVIL AVIATION RESOURCES TO RELIEVE THE BURDEN, IF NECESSARY, ON MILITARY AIRLIFT AND CARGO HANDLING CAPABILITIES.

SECRET

PAGE 03 NATO 00549 010412Z

3. IN NEGOTIATIONS WITH OUR ALLIES TO DEVELOP A PROGRAM OF CIVIL AIR SUPPORT FOR THE MILITARY, IT WOULD BE HELPFUL FOR USNATO TO BUILD UP A DATA BASE OF MEASURES WHICH ALLIES HAVE TAKEN OR HAVE PLANNED WHICH WOULD FACILITATE OR HINDER THEIR COMMITTING CIVIL AIRCRAFT AN GROUND INSTALLATIONS FOR EMERGENCY MILITARY SUPPORT. THESE WOULD INCLUDE STANDBY CONTRACTUAL MEASURES, EMERGENCY POWERS WHICH ALLIED GOVERNMENTS MAY ASSUME UNDER EXISTING LEGISLATION AND REGULATIONS, AND SCOPE OF PREPARED LEGISLATION WHICH ALLIED GOVERNMENTS WOULD ENACT IN EMERGENCY. WITH SUCH INFORMATION, USNATO WOULD BE IN A BETTER POSITION TO MAKE A COMPARATIVE ANALYSIS OF ALLIED MILITARY AND CIVILIAN PLANNING AND PREPAREDNESS IN THIS FIELD. THIS, IN TURN, WOULD HELP US TO IDENTIFY AREA WHERE A GREATER DEGREE OF COMPATIBILITY MAY BE REQUIRED TO ACHIEVE EUROPEAN-WIDE CIVIL SUPPORT OF MILITARY AIRLIFT WITHIN THE ALLIANCE. THEREFORE, MISSION SUGGESTS THAT

DEPARMTNET INSTRUCT EMBASSIES IN NATO CAPITALS TO REVIEW AND REPORT
ON HOST COUNTRY LAWS AND REGULATIONS PERTAINING TO GOVERNMENT
CONTROL OVER NATIONAL CIVILIAN AIRLINES AND TO THE USE OF CIVIL
AIRCRAFT AND AIRPORT FACILITIES FOR MILITARY SUPPORT IF DIRECTED
BY THE GOVERNMENT.

4. MISSION'S COMMENTS ON DEPARTMENT'S ANALYSIS AND PROPOSALS
FOR ACTION FOR CIVIL-MILITARY PLANNING IN NATO (REF B) FOLLOW
SEPTEL.

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Message Attributes

Automatic Decaptioning: X
Capture Date: 18 AUG 1999
Channel Indicators: n/a
Current Classification: UNCLASSIFIED
Concepts: n/a
Control Number: n/a
Copy: SINGLE
Draft Date: 31 JAN 1975
Decaption Date: 01 JAN 1960
Decaption Note:
Disposition Action: RELEASED
Disposition Approved on Date:
Disposition Authority: GolinoFR
Disposition Case Number: n/a
Disposition Comment: 25 YEAR REVIEW
Disposition Date: 28 MAY 2004
Disposition Event:
Disposition History: n/a
Disposition Reason:
Disposition Remarks:
Document Number: 1975NATO00549
Document Source: ADS
Document Unique ID: 00
Drafter: n/a
Enclosure: n/a
Executive Order: 11652 GDS
Errors: n/a
Film Number: n/a
From: NATO
Handling Restrictions: n/a
Image Path:
ISecure: 1
Legacy Key: link1975/newtext/t19750188/abbrzhyb.tel
Line Count: 122
Locator: TEXT ON-LINE
Office: n/a
Original Classification: SECRET
Original Handling Restrictions: n/a
Original Previous Classification: n/a
Original Previous Handling Restrictions: n/a
Page Count: 3
Previous Channel Indicators:
Previous Classification: SECRET
Previous Handling Restrictions: n/a
Reference: A. A-9453, DEC 30, 1974 B. STATE 7283 C. USNATO 195 D. STATE 14590
Review Action: RELEASED, APPROVED
Review Authority: GolinoFR
Review Comment: n/a
Review Content Flags:
Review Date: 10 APR 2003
Review Event:
Review Exemptions: n/a
Review History: RELEASED <10 APR 2003 by KelleyW0>; APPROVED <14 APR 2003 by GolinoFR>
Review Markings:

Margaret P. Grafeld
Declassified/Released
US Department of State
EO Systematic Review
05 JUL 2006

Review Media Identifier:
Review Referrals: n/a
Review Release Date: n/a
Review Release Event: n/a
Review Transfer Date:
Review Withdrawn Fields: n/a
Secure: OPEN
Status: NATIVE
Subject: CIVIL EMERGENCY PLANNING AND NATO AIRLIFT PLANNING
TAGS: MARR, MCAP, US, NATO
To: STATE
SECDEF INFO ALL NATO CAPITALS
USNMR SHAPE
USCINCEUR
USLOSACLANT
CINCLANT

CINCUSAFE
BRUSSELS

Type: TE

Markings: Margaret P. Grafeld Declassified/Released US Department of State EO Systematic Review 05 JUL 2006